# Lakeport Beach Fiscal Impact Study

Independent Real Estate Intelligence

November 22, 2021



### Lakeport Beach Fiscal Impact Study

Prepared for:

### Landlab

Prepared by:

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### **EXECUTIVE SUMMARY**

#### Introduction

Altus Group Economic Consulting was retained by Landlab to examine the potential financial impacts of the proposed Lakeport Beach project on the finances of both the Township of Alnwick/Haldimand and Northumberland County. Landlab is proposing to develop 800 units of housing, ranging from detached homes, to townhouses, to senior-oriented housing. The project builds on existing planning approvals for 200 acres of land near the village of Lakeport, of which 40% of the lands will remain as greenspace, and it will include a self-sufficient, self-financed water and wastewater system.

Income of employees for the construction of development would amount to \$97 million over the construction period and the construction of the development would generate \$429 million in gross output and contribute \$205 million to GDP.

The annual spending on goods and services by new residents will amount to approximately \$39.5 million per year. A significant portion of this annual spending can be expected to be done at stores, businesses and service providers in the Township and County.

### **Capital Revenues and Expenditures**

The Lakeport Beach development will provide Alnwick/Haldimand and Northumberland County with up-front revenue through development charges (DCs). The County charges \$3,289 per single-detached unit and \$2,569 per townhouse unit to pay for growth-related community costs. With the Lakeport Beach development, \$2.3 million in new revenue would be paid to the County. Alnwick/Haldimand also charges a per-unit development charge of \$10,205, which would generate \$8.2 million in new revenue for the Township.

This report explores two options for municipal water servicing, both of which were deemed financially feasible. One was estimated to cost \$8.0-\$10.5 million, and the other was estimated at \$8.1-\$11.1 million. In both scenarios, the developer would pay the full cost for the systems.

For wastewater treatment, a previous WSP report recommended an on-site treatment plant which is estimated to cost \$9.1-\$11.6 million. This solution

can be expanded as more homes are built, and similar systems are already in use at other nearby developments in Young's Cove in Prince Edward County, as well as the Talbotville development in Southwold. The developer would cover the cost of building the wastewater facility. Water and wastewater user fees will be set at a level to ensure that the facilities cover their own costs to operate, and only Lakeport Beach residents using them will pay for their operation. No costs or user fees will be borne by existing Alnwick/Haldimand residents. Households at Lakeport Beach will pay an average of \$1,033/year or \$86/month for access to water and sewer.

The development will have 10.3 kilometers of roads, with the majority being funded and maintained by residents in the development. Only 2 kilometers will be assumed by Alnwick/Haldimand. Based on existing Township road maintenance cost benchmarks, the annual cost for the Township to maintain this small section of roads would be \$1,000, with an annual lifecycle contribution of \$13,700.

### **Ongoing Revenues and Expenditures**

Based on an average home sales price of \$700,000 (home prices will range between \$400,000 and \$1,200,000), and corresponding assessment values, the Lakeport Beach development would create \$371,200,000 in new assessment values. This would result in an additional \$1,972,300 in tax revenue for the Township, and \$1,756,000 for the County. When combined with education taxes, the development will generate an additional annual \$4.3 million in property tax revenue.

Lakeport Beach will not result in other Alnwick/Haldimand or Northumberland County ratepayers paying more taxes. Instead, it will provide a net increase in revenue for both the Township and County. When completed and occupied, the Lakeport Beach development will generate incremental soft service operating costs to Alnwick/Haldimand of \$626 per resident in the new community annually, however it will generate \$1,119 per resident in property taxes each year, an amount that is 79% greater than the costs to the Township of delivering the services. For Northumberland County, soft service costs would be \$727 per resident with annual property tax revenues of \$997 per resident. This excess revenue for the County is 37% greater than the costs to deliver services.

### **Operating and Lifecycle Costs**

For Northumberland County, Lakeport Beach will contribute 19-22% of the County's annual lifecycle funding requirements for planned new growth-related infrastructure.

Lakeport Beach's water and wastewater will be managed by a communal system, with installation funded entirely by the developer. Only the users of this system will pay to operate, maintain, and eventually replace it, with no annual maintenance and lifecycle costs accruing to the municipalities. This report explored a scenario where the Township or County might operate the system, to make sure that all potential costs are understood. The cost to operate the system would be \$569,600 per year, and lifecycle costs would be \$256,500 annually. These costs would only be paid by residents who use it, and would cost each home \$1,033 per year, or \$86 per month.

#### Conclusion

Landlab's Lakeport Beach development will be a net financial contributor, meaning that it will generate more tax revenue than it costs to service. For Alnwick/Haldimand, the project will generate a \$837,300 annual surplus, representing \$475 in extra revenue per resident in the development. For Northumberland County, this annual surplus will be \$431,800, or \$245 per resident.

Lakeport Beach would have a positive impact on local job creation and generate opportunities for existing businesses. Additionally, the property tax dollars raised by the development, as well as the forecast annual surplus of year-to-year revenues relative to costs can help ensure that the community amenities and social infrastructure that an older population relies upon will be adequately funded by a growing property tax assessment base.

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### 1 Introduction

Altus Group Economic Consulting was retained by Landlab to examine the potential financial impacts of the proposed Lakeport Beach project on the finances of both the Township of Alnwick/Haldimand (the "Township") and Northumberland County (the "County").

### 1.1 BACKGROUND

Figure 1 shows the location of the subject site, which is located along Lake Ontario, in the Township of Alnwick/Haldimand, which is within Northumberland County. The site is approximately 200 acres in size.

Location of Lakeport Beach Development Site, Township of Alnwick/Haldimand, Northumberland County



Source: Landlab Inc.

### 1.2 PROPOSED DEVELOPMENT

The proposed development consists of a lakeside community that contains a mix of housing types and expands upon the existing permissions for residential development.

It is estimated that the proposed development consists of approximately 800 residential dwelling units, including a mix of single-family homes, cottages, and town homes.

Concept Plan, Lakeport Beach



Source: Landlab Inc.

The development will preserve approximately 40% of the site as green space comprised of a mix of forested areas, parks and beachfront. The open space including the waterfront parks and beach will be made publicly accessible.

Figure 3

### Overview of Proposed Development and Estimated Population Generation, Lakeport Beach

	Units	PPU	Population
Housing Type			
Single Detached	300	2.59	777
Tow nhouses	450	2.02	910
Seniors Housing Units	50	1.50	75
Total	800		1,762

Source: Altus Group Economic Consulting based on information from client

Based on average household sizes by unit type from the Northumberland County 2021 Development Charges Background Study, it is estimated that the proposed development would accommodate 1,762 persons.

### 2 CAPITAL REVENUES AND EXPENDITURES

This section outlines the capital expenditures required to service the proposed development, and the sources of funding for the works, and the associated impact on the Township and County budgets.

### 2.1 ESTIMATES OF DEVELOPMENT CHARGE REVENUES

#### 2.1.1 DC Revenues

Northumberland County imposes development charges (DCs) on residential development, with DC rates in-effect as of the writing of this report amounting to \$3,289 per single-detached unit and \$2,569 per townhouse unit.

DC Rates by Unit Type

### Figure 4 DC Revenue Estimates, Northumberland County Generated by Lakeport Beach Development, Alnwick/Haldimand

Units 350 450

			_
	Singles and Semis	Townhouses	Total
DC Rates by Service	Dolla	rs / Unit	
Roads and Related	2,100.00	1,640.00	
Grow th-Related Studies - County-Wide	45.00	35.00	
Grow th-Related Studies - Area-Specific	1.00	241.00	
Homes for the Aged	309.00	74.00	
Paramedic Services	95.00	494.00	
Community Housing	632.00	29.00	
Waste Diversion Services - Facilities	37.00	55.00	
Waste Diversion Services - Curbside Collection	70.00	1.00	
Total	3,289.00	2,569.00	
		D. #	
Revenues by Service		Dollars	
Roads and Related	735,000	738,000	1,473,000
Grow th-Related Studies - County-Wide	15,750	15,750	31,500
Grow th-Related Studies - Area-Specific	350	108,450	108,800
Homes for the Aged	108,150	33,300	141,450
Paramedic Services	33,250	222,300	255,550
Community Housing	221,200	13,050	234,250
Waste Diversion Services - Facilities	12,950	24,750	37,700
Waste Diversion Services - Curbside Collection	24,500	450	24,950
Total	1,151,150	1,156,050	2,307,200

Source: Altus Group Economic Consulting based on Northumberland County DC Rates effective August 25, 2021

The estimated development of Lakeport Beach at today's DC rates would generate approximately \$2.3 million in DC revenues for the County.

The Township also imposes DCs of \$10,205.70 per dwelling unit, with the charges recovering growth-related costs for services such as roads, recreation centres, libraries, cemeteries, bulk water services, public works, fire protection, community policing and studies.

Figure 5 DC Revenue Estimates, Alnwick/Haldimand Township, Generated by Lakeport Beach Development, Alnwick/Haldimand

350	450
	350

	DC Rates	DC Rates by Unit Type		
	Singles and Semis	Tow nhouses	Total	
DC Rates by Service	Dolla	ars / Unit		
Emergency Measures	2.03	2.03		
Fire	1,987.91	1,987.91		
General Government	507.22	507.22		
Indoor Recreation	1,140.90	1,140.90		
Library	254.10	254.10		
Other Transportation Service	1,547.06	1,547.06		
Roads	4,725.95	4,725.95		
Water	31.64	31.64		
Cemeteries	9.19	9.19		
Total	10,205.70	10,205.70		
Revenues by Service		Dollars		
Emergency Measures	712	915	1,627	
Fire	695,769	894,560	1,590,329	
General Government	177,525	228,247	405,772	
Indoor Recreation	399,316	513,406	912,722	
Library	88,935	114,345	203,280	
Other Transportation Service	541,472	696,178	1,237,650	
Roads	1,654,083	2,126,678	3,780,760	
Water	11,073	14,237	25,309	
Cemeteries	3,215	4,134	7,349	
Total	3,571,995	4,592,565	8,164,560	

Source: Altus Group Economic Consulting based on Township DC Rates effective January 2021

The development of Lakeport Beach at today's DC rates is estimated to generate approximately \$8.2 million in DC revenues for the Township.

### 2.2 CAPITAL INFRASTRUCTURE REQUIREMENTS

This section of the report presents information estimating the infrastructure requirements of the build-out of the subject development.

Each of the infrastructure requirements are compared to the relevant local service guidelines set out by the Township or County, which sets out the 'rules' for which infrastructure is deemed eligible for funding from DC revenues, or directly from developers (if considered a local service).

### 2.2.1 Water & Wastewater Capital Needs

#### 2.2.1.1 Water

Based on the Preliminary Servicing Options Study prepared by WSP Canada (August 2021), the need for water servicing for the subject development can be achieved via municipal servicing (Option 1) or through an on-site water supply from surface water. The capital costs of both scenarios are similar, and while both options are technically feasible, Option 1 would depend on municipal partnership.

### Figure 6

Water Servicing Options, Lakeport Beach	
	Cost Range
Scenario 1 - Municipal Servicing	
Water Reservoir and Booster Pumping Station	\$3,000,000 to \$4,000,000
Watermain	\$4,500,000 to \$5,500,000
Other (Site Preparation, etc.)	\$500,000 to \$1,000,000
Total	\$8,000,000 to \$10,500,000
Water	
	\$2,600,000 to \$2,100,000
Water Treatment System	\$2,600,000 to \$3,100,000 \$3,000,000 to \$4,000,000
	\$2,600,000 to \$3,100,000 \$3,000,000 to \$4,000,000 \$1,000,000 to \$1,500,000
Water Treatment System Water Reservoir and Booster Pumping Station	\$3,000,000 to \$4,000,000
Water Treatment System Water Reservoir and Booster Pumping Station Watermain	\$3,000,000 to \$4,000,000 \$1,000,000 to \$1,500,000
Water Treatment System Water Reservoir and Booster Pumping Station Watermain Inlet Structure	\$3,000,000 to \$4,000,000 \$1,000,000 to \$1,500,000 \$1,000,000 to \$1,500,000

Option 2 includes servicing the development with a private drinking water system, including water takings directly from Lake Ontario (surface water). Water will be treated via a communal water treatment plant with intake from Lake Ontario and distributed to the dwelling units via a distribution network.

The water distribution system to be constructed to service the development is estimated to include 8.25 km of watermains. The costs of building this water system would be borne solely by Landlab and will not be a cost to existing ratepayers.

#### 2.2.1.2 Wastewater

Construction of Lakeport Beach's wastewater treatment system will also be financed by Landlab, resulting in no impact to current rate payers. The wastewater system will be a separate stand-alone system that will not affect the neighbouring systems.

According to WSP Canada, there are several servicing scenarios. The first option which involves municipal servicing, has the highest capital cost. The operating costs are estimated by WSP to be the highest due to the pumping station.

Figure 7

#### Wastewater Servicing Options, Lakeport Beach Cost Range Scenario 1 - Municipal Servicing Expansion of Colborne WWTP \$10,000,000 to \$12,000,000 \$4,000,000 to \$5,000,000 Forcemain and Pumping Station Other (Site Preparation, etc.) \$500,000 to \$1,000,000 \$14,500,000 to \$18,000,000 **Total** Scenario 2 - On-Site Wastewater Treatment with Surface Disposal \$1,000,000 to \$1,500,000 Sanitary Collection System Flow Equalization Tank and Treatment System \$6,600,000 to \$7,600,000 Forcemain and Outlet Structure \$1,000,000 to \$1,500,000 Other (Site Preparation, etc.) \$500,000 to \$1,000,000 **Total** \$9,100,000 to \$11,600,000 Scenario 3 - On-Site Wastewater Treatment withi Subsurface Disposal Flow Equalization Tank and Treatment System \$5,000,000 to \$8,000,000 Sanitary Collection System \$1,000,000 to \$1,500,000 Leaching Bed \$1.500.000 to \$2.500.000 \$500.000 to \$1.000.000 Other (Site Preparation, etc.) Total \$8,000,000 to \$13,000,000 Source: WSP Canada

The second option, communal wastewater servicing with surface water disposal requires a high level of wastewater treatment. The option allows for a phased construction of the WWTP allowing the plant to increase capacity as more homes are built. According to WSP, the approach recommended through Option 2 has been done for numerous other developments in Ontario, including Young's Cove in Prince Edward County and the Talbotville development in Southwold.

The third option, communal wastewater servicing with subsurface water disposal requires approximately 2 hectares of land for the leaching bed,

equating to 3.3% of the site area. While the capital costs for this option may be lower than that of Option 2, the loss of development land and park space needs to be considered when estimating the net impact.

The WSP Preliminary Servicing Options Study recommends Option 2 – communal servicing with surface disposal of sewage effluent.

The sanitary collection system to be constructed to service the development is estimated to include 8.25 km of sanitary sewers.

#### 2.2.1.3 Water/Wastewater Revenues

Based on WSP Canada's recommendations regarding communal servicing for both water and wastewater services, the water and wastewater rates charged to users of the communal systems will be based on a cost recovery basis, allowing the rate revenues to cover anticipated annual operating, maintenance and future lifecycle costs.

In estimating water demand and wastewater flows and anticipated operating and lifecycle costs of the water and wastewater system, an assumption of 407 litres per capita per day (L/c/d) were used, consistent with WSP Canada's Preliminary Servicing Options Study.

Estimates of operating and lifecycle costs for water distribution, water treatment, wastewater treatment, and wastewater collection are detailed later in this report.

#### 2.2.2 Roads

Based on a Transportation Due Diligence Review undertaken by WSP Canada, even with the addition of site-generated traffic, the nearby unsignalized intersections will not be busier than they are today. However, all of the critical traffic movements are expected to operate well within capacity and no changes to the existing road network are recommended.

The internal roads within the development will amount to 10.3 km of road, or 20.6 lane-km (based on two travel lanes included on all road segments), however the majority of these roads will be communally funded roads, with approximately only 2 km of roads (or 4 lane km) to be assumed by the Township.

### 3 ON-GOING REVENUES AND EXPENDITURES

This section provides an overview of the methodology for determining the net annual fiscal impact of development.

### 3.1 REVENUES

### 3.1.1 Property Tax Revenues

The assessment value assumptions are based on anticipated sales prices for units in the proposed development, reduced to account for the typical difference between sales price and assessment values, as well as the usual 'lag' between sales prices and assessment values to account for the phase-in provisions of property tax assessment values, which would usually be a four-year phase-in, but may be a six-year phase-in due to the two-year delay in the originally planned 2020 Current Value Assessment that was postponed to 2022 due to the COVID-19 pandemic.

Based on average sales prices for units in the proposed development of \$700,000 and using MPACs Assessment to Sales Ratio for the Township of 0.96, the estimated assessment value for 2022 would be \$672,000.

However, as this 2022 sales/assessment value is to be the assessed value used in the 2026 tax year, seven years of price appreciation need to be removed to replicate an assessment value for the 2019 base year used in this report.<sup>1</sup>

Based on average annual sales price changes in nearby Quinte West, as reported by CMHC, of 5.43% per year, the \$672,000 assessment value in 2022 for the 2026 tax year would be approximately \$464,100 per unit for the 2019 tax year, which is the base-year for the analysis in this report.

<sup>&</sup>lt;sup>1</sup> 2019 is the base year chosen for this report based on the availability of Financial Information Return data and the avoid the data from 2020 that may have been impacted from temporary impacts of the COVID-19 pandemic on municipal revenues and costs.

### Figure 8

### Conversion of Estimated Average Sales Prices to Assessed Values for 2019 Tax Year (for Fiscal Impact Modelling),

Assumptions			
Estimated Sales Price (avg)	\$	700,000	dollars
MPAC Assessment to Sales Ratio (ASR), A/H Tw p.		0.96	
Estimated Assessment Value (2022 CVA)	\$	672,000	dollars
Average Annual Price Appreciation (2015-2020), Absorbed SDU, Quinte West		5.43%	
	Α	ssessed	
		Value	
	(e	stimates)	Tax Year
Value-Year / Description		\$ / Unit	
2022 Assessment Value (CVA), est.		672,000	2026
2021 5/6th phase-in 2016-2022		637,380	2025
2020 4/6th phase-in 2016-2022		604,543	2024
2019 3/6th phase-in 2016-2022		573,398	2023
2018 2/6th phase-in 2016-2022		543,858	2022
2017 1/6th phase-in 2016-2022		515,839	2021
2016 Assessment Value (est.)		489,264	2020
2015 3/4th phase-in 2012-2016		464,058	2019
2014 2/4th phase-in 2012-2016		440,151	2018
2013 1/4th phase-in 2012-2016		417,475	2017

Note: assumes that there will be a six-year phase in of assessment values between 2016 CVA and upcoming 2022 CVA, as previously scheduled 2020 CVA was postponed due to COVID-19 pandemic

Source: Altus Group Economic Consulting based on MPAC Assessment Roll
Quality Report, Alnw ick/Haldimand Township, CMHC Housing Portal

In total, it is estimated that the proposed development, at full build- out, would generate \$371 million in additional assessment values.

Using the Township and County tax rates for 2019 (used so as to be consistent with the most current operating cost data from the Township and County's respective 2019 Financial Information Return), the total amount of annual property tax revenue generated by the development at build-out would be approximately \$1,972,300 for the Township, and \$1,756,000 for the County. Combined with education, the total amount of revenue generated annually from the proposed development amounts to approximately \$4.3 million.

 $_{Figure\,9}$  Estimated Annual Property Tax Revenues, Lakeport Beach

	Units	Avg. Assessment Value / Unit	Total Assessment Value	
Unit by Type		\$ / Unit	Dollars	
Single Detached	300	464,000	139,200,000	
Tow nhouses	450	464,000	208,800,000	
Seniors Housing Units	50	464,000	23,200,000	
	800		371,200,000	
		Tax Rates (2019	9) and Revenue	
	Tow nship	County	Education	Total
		Perd	cent	
Tax Rate	0.531335%	0.473056%	0.161000%	1.165391%
		Doll	ars	
Tax Revenue	1,972,316	1,755,984	597,632	4,325,931
Source: Altus Group Economic	Consulting based on inf	formation provided by clie	nt	

#### 3.1.2 Non-Tax Revenues

In addition to the property tax revenues generated annually by the proposed development, the units and residents will also generate a variety of annual non-tax revenues for the Township and County. These non-tax revenues include fees for items such as licenses, permits (excluding building permits), fines and donations, etc.

After making provisions for non-tax revenues that would increase along with residential growth, and the proportion to which residential development would contribute to an increase in those revenues, we have estimated that the proposed development would add approximately \$34.87 per capita to the Township's annual non-tax revenues, and \$20.34 per capita the County's annual non-tax revenues.

The calculations of non-tax revenues are shown in Appendix A.

### 3.2 EXPENDITURES

### 3.2.1 Net Operating Expenditures

The additional operating costs that will result from residential and nonresidential uses for services such as roads, recreation, cultural services and fire protection are calculated using the following five steps:

1) Obtain the operating expenditures of the Township/County in 2019, from Schedule 40 of the 2019 Financial Information Return;

- Expenditures for each service relating to long-term debt interest, amortization, and any user fee and service charge revenues associated with each service are deducted to reach net operating expenditures;
- 3) Deductions are also made for grants that are provided by the federal government, provincial government and other municipalities to fund Township/County administered services, such as social assistance, child care, and public housing.
- 4) To estimate the degree to which the net operating expenditures will increase in step with growth, a "growth-related factor" is applied to the net operating expenditures, to reach net growth-related operating expenditures. In most cases, the need for services will generate a nearly proportional increase in operating costs, with a small allowance made for efficiencies and economies of scale. Other services will grow at a much slower pace than population growth, such as government, and planning department costs.
- 5) A share of the net growth-related operating expenditures is allocated to residential growth, by applying residential/non-residential factors to each service based on typical usage and/or the prevailing residential/non-residential split in the Township/County. The result of this calculation is known as the net residential growth-related operating expenditures.

In total, we have estimated that the proposed development would represent an additional annual operating cost to the Township of approximately of \$621 per capita, and to Northumberland County of \$727 per capita. The detailed calculations are presented in Appendix A.

As a point of comparison, the development is estimated to generate \$1,119 per capita for the Township (or 79% higher than estimated annual operating costs per capita for the Township) and \$997 per capita for the County (or 37% higher than estimated annual operating costs per capita for the County).

As the water and wastewater systems are proposed to be communal systems, the average operating and lifecycle costs relating to water and wastewater are excluded from this part of the analysis and covered separately in a later section of this report.

### 3.2.2 Annual Operating and Lifecycle Costs for Internal Roads

Based on the average operating costs per lane km, annual lifecycle replacement costs for roads and the 2 km of roads to be constructed within the development lands and assumed by the Township, the costs of operating and ultimate replacement of the internal roads are estimated. Other roads within the development will be local roads where the operating and lifecycle costs will be the direct responsibility of residents of the community.

### 3.2.2.1 Operating Costs

Based on data taken from the Township's 2019 Financial Information Return annual operating costs for Township roads, after deducting amortization costs (to avoid double counting with the calculation of lifecycle costs below), the annual operating costs of the internal roads, if assumed by the Township would be approximately \$1,000 per year.

### 3.2.2.2 Lifecycle Costs

Based on the estimated value of roads in the Township and the useful life of components of typical road infrastructure works, it is estimated that the roads constructed within the development will require an annual lifecycle contribution of approximately \$13,700.

Figure 10 Estimated Lifecycle Costs, Internal Road Infrastructure, Alnwick/Haldimand

	Unit				Asset Useful	Lifecycle	Annual
	Measure	Unit Cost		Capital Cost	Life	Factor	Contribution
Transportation	Lane Km	Dollars		Dollars	Years		Dollars
Local Roads (lane km)	4.00	104,432		417,728			
			Base	304,941	75	0.0059	7,884
			Surface	112,786	25	0.0312	5,777
Total - Transportation Inf	rastructure						13,661
				Residential Sha	ire	100.0%	13,661
				Non-Residentia	l Share	0.0%	-

Source: Altus Group Economic Consulting based on average costs from Township of Alnwick/Haldimand FIR

### 3.2.3 Indirect Lifecycle Costs

Northumberland County's 2020 DC Background Study included numerous proposed capital works needed by growth across the County. Future growth, such as that of the subject development, will contribute to the need for these

works. The associated annual lifecycle expenditures need to be factored into the estimation of net annual fiscal impact of development.

Based on estimates of the annual lifecycle expenditures necessary to fund eventual replacement of capital works, the annual lifecycle costs to the County for all identified capital works (roads, paramedic services, community housing, etc.) equate to \$526,400. Of this, approximately \$410,500 in annual lifecycle costs per year are attributable to the residential sector.

Of this, the Lakeport Beach project would equate to 19-22% of planned residential population growth, meaning that 19-22% of the annual lifecycle costs related to new infrastructure are attributed to Lakeport Beach for the purposes of this study.

For the County's capital works needed to accommodate projected growth, the subject development's share of these annual costs would be approximately \$79,600.

Figure 11 Estimated Indirect Lifecycle Costs, Northumberland County

	Annual Lifecycle Contribution	Forecast Period	Residential Share	Residential Share of ALC	Development Share of Tow n- w ide Population Grow th	Share of Annual Lifecycle Costs for Subject Development
Tax-Supported	Dollars				Percent	Dollars
Roads & Related	420,876	2020-2031	77.0%	324,075	18.71%	60,630
Homes for Aged	25,543	2020-2029	76.0%	19,413	21.89%	4,249
Paramedic services	44,569	2020-2029	76.0%	33,872	21.89%	7,414
Community Housing	33,179	2020-2029	100.0%	33,179	21.89%	7,262
Waste Diversion	2,214	2020-2029	76.0%	n.a.	21.89%	n.a.
Total Tax-Supported	526,381			410,539		79,556
		Population				
Subject Development		1,762				
10-Year Growth		8,048				
Subject Development as % of 10-Year Growth		21.9%				
12-Year Growth		9,416				
Subject Development as % of 12-Year Growth		18.7%				
Source: Altus Group	Economic Consulting base	ed on Northumberland (	County, 2020 DC	Study		

A similar calculation for the development's share of Township capital works required to service growth is not possible as the Township's DC background study is not available. However, as a rough assumption, it is assumed that the annual indirect lifecycle costs are the same as those calculated for County services.

Based on the anticipated annual property tax revenues that would be generated by the development, the anticipated annual lifecycle costs to the

Proportionate

County and Township would be sufficiently funded by the net new property tax revenues that each would receive.

# 4 OPERATING AND LIFECYCLE COSTS FOR COMMUNAL WATER AND WASTEWATER SYSTEMS

The water and wastewater system is planned to be served by a communal system constructed by the landowners, with annual costs funded directly by users of the system.

However, as part of the purpose of this report, we have estimated the annual operating and lifecycle costs that would be incurred in the event that the water or wastewater system be the Township's or County's responsibility. This will help understand what the Township's on-going cost obligations would be and assess what water and sewer rates would be required to be imposed on residents of the Lakeport Beach community to fund all operating, maintenance and lifecycle costs for the systems going forward.

# 4.1 CREATION OF WATER AND WASTEWATER OPERATING AND LIFECYCLE COST BENCHMARKS

Neither the Township or County report any annual operating expenditures relating to a municipal water or wastewater system. Benchmark costs for annual operating and lifecycle costs per megalitre of water or wastewater treated, and per kilometre of water or wastewater pipes have been taken from the Financial Information Returns of other Eastern Ontario municipalities, including Peterborough, Brockville, Quinte West, Prince Edward County and Belleville.

### 4.2 OPERATING COSTS FOR WATER & WASTEWATER

The benchmark annual operating costs for water and wastewater treatment amount to \$954 per megalitre of water treated and \$629 per megalitre of wastewater treated. For water distribution and wastewater collection, the annual operating cost benchmarks are \$9,142 per km and \$9,663 per km, respectively.

Based on the amount of water and wastewater to be treated (approximately 262 Megalitres per year), and the length of watermains and sewer mains to be installed (8.26 km of both watermains and sanitary sewers), if the system needed to be turned over to the County or Township, the annual operating costs would be \$569,600. These costs would be borne by users of the system only.

Figure 12

### Benchmark Operating Costs, Water & Wastewater Services in Other Eastern Ontario Municipalities

		Interest on				Operating
	Annual	Long-Term		Net Operating		Costs per
OPERATING COSTS	Operating Cost	Debt	Amortization	Expenditures	Units	Unit
Water Treatment		Doll	lars		Megalitres	\$/ML
Belleville	5,047,622	473,634	977,189	3,596,799	7,687.0	468
Brockville	1,872,837	16,862	131,926	1,724,049	3,753.0	459
Prince Edw ard County	3,637,091	175,681	570,328	2,891,082	1,045.0	2,767
Quinte West	4,950,531	627,256	825,767	3,497,508	5,255.3	666
Peterborough City	7,867,538	-	1,703,733	6,163,805	14,995.6	411
Total / Average		v	Vater Treatment	- Operating Cost	ts per Megalitre	954
			_			
Water Distribution		Doll			Km	\$ / Km
Belleville	4,643,353	7,401	1,865,880	2,770,072	251.0	11,036
Brockville	1,929,600	-	212,596	1,717,004	129.0	13,310
Prince Edw ard County	1,662,979	236,080	581,885	845,014	113.0	7,478
Quinte West	2,656,923	-	1,013,415	1,643,508	228.0	7,208
Peterborough City	8,096,157	325,964	4,685,083	3,085,110	462.0	6,678
Total / Average			Water Distr	ibution - Operatin	g Costs per Km	9,142
\\/+		D-/	l		A 4 lit	Ø / N 41
Wastew ater Treatment		Doll			Megalitres	\$/ML
Belleville	4,929,616	<del>-</del>	1,444,383	3,485,233	12,075.6	289
Brockville	5,540,141	179,053	1,238,980	4,122,108	6,751.0	611
Prince Edw ard County	2,478,156	418,045	920,606	1,139,505	1,551.0	735
Quinte West	8,024,506	1,110,599	1,501,143	5,412,764	6,557.7	825
Peterborough City	8,425,913		1,737,948	6,687,965	9,741.7	687
Total / Average		Waste	water Treatmen	t - Operating Cost	ts per Megalitre	629
Wastew ater Collection		Doll	lars		Km	\$ / Km
Belleville	3,733,952	217.403	1,612,681	1,903,868	210.0	9.066
Brockville	603,109	12,878	69,675	520,556	111.0	4,690
Prince Edw ard County	1,507,203	115,503	168,354	1,223,346	49.0	24,966
Quinte West	695,690	-	433,202	262,488	132.0	1,989
Peterborough City	4,926,407	451,607	1,547,192	2,927,608	385.0	7,604
Total / Average				ibution - Operatin	g Costs per Km	9,663
ū					-	

Figure 13

### Estimated Annual Operating Costs of Water and Wastewater Servicing, Lakeport Beach

Altus Group Economic Consulting based on 2019 Financial Information Returns

		Operating Costs	
			Annual
			Operating
	Benchmark	Units	Costs
Water	\$/ML		
Water Treatment	954	261.69	249,679
	\$ / Km		
Water Distribution	9,142	8.26	75,475
Subtotal Water			325,153
Wastewater	\$/ML		
Wastew ater Treatment	629	261.69	164,649
	\$ / Km		
Wastew ater Collection	9,663	8.26	79,775
Subtotal Wastew ater			244,424
Total			569,577
Source: Altus Group E	conomic Consu	lting	

# 4.3 ANNUAL LIFECYCLE REPLACEMENT COSTS FOR WATER & WASTEWATER

The benchmark annual lifecycle contributions necessary to fund future replacement costs for water and wastewater treatment amount to \$259 per megalitre of water treated and \$283 per megalitre of wastewater treated. For water distribution and wastewater collection, the benchmark annual lifecycle contributions necessary to fund future replacement costs are \$7,702 per km and \$6,175 per km, respectively.

Figure 14 Benchmark Annual Lifecycle Costs, Water & Wastewater Services in Other Eastern Ontario Municipalities

						Annual
	Value of				Sinking	Lifecycle
LIFECYCLE COSTS	Infrastructure	Units	Value per Unit	Useful Life	Fund Factor	Cost
Water Treatment						
Belleville	46,984,193	7,687.0	6,112	50	0.0118	195
Brockville	6,008,704	3,753.0	1,601	50	0.0118	51
Prince Edw ard County	22,696,158	1,045.0	21,719	50	0.0118	691
Quinte West	33,655,474	5,255.3	6,404	50	0.0118	204
Peterborough City	73,547,726	14,995.6	4,905	50	0.0118	156
Total / Average		Water	Treatment - Annu	al Lifecycle Cos	ts per Megalitre	259
Water Distribution						
Belleville	115,722,758	251.0	461,047	100	0.0032	10,698
Brockville	14,592,294	129.0	113,119	100	0.0032	2,625
Prince Edw ard County	42,224,022	113.0	373,664	100	0.0032	8,670
Quinte West	72,236,383	228.0	316,826	100	0.0032	7,351
Peterborough City	182,520,928	462.0	395,067	100	0.0032	9,167
Total / Average		W	later Distribution -	Annual Lifecycl	e Costs per Km	7,702
Wastew ater Treatment	04 400 507	10.075.0	5.040		0.0440	470
Belleville	64,482,597	12,075.6	5,340	50	0.0118	170
Brockville	50,323,600	6,751.0	7,454	50	0.0118	237
Prince Edw ard County	31,844,449	1,551.0	20,532	50	0.0118	653
Quinte West	44,627,494	6,557.7	6,805	50	0.0118	217
Peterborough City	42,241,556	9,741.7	4,336	50	0.0118	138
Total / Average		Wastewater	Treatment - Annu	al Lifecycle Cos	ts per Megalitre	283
Mastern Distribution						
Wastew ater Distribution	444 440 700	040.0	500 550	400	0.0000	40.040
Belleville	111,416,796	210.0	530,556	100	0.0032	12,310
Brockville	5,700,606	111.0	51,357	100	0.0032	1,192
Prince Edw ard County	12,952,097	49.0	264,329	100	0.0032	6,133
Quinte West	37,460,002	132.0	283,788	100	0.0032	6,585
Peterborough City	77,253,836	385.0	200,659	100	0.0032	4,656
Total / Average		Wastew	ater Distribution -	· Annual Lifecycl	e Costs per Km	6,175

Source: Altus Group Economic Consulting based on 2019 Financial Information Returns

Based on the amount of water and wastewater to be treated, and the length of watermains and sewer mains to be installed (8.26 km), if the system needed to be turned over to the County or Township, the annual lifecycle contributions necessary to ensure full funding of replacement costs would be

approximately \$256,500. These costs would be borne by users of the system only.

Figure 15

### Estimated Annual Lifecycle Contributions, Water and Wastewater Servicing, Lakeport Beach

	Lifecycle Costs					
			Annual			
			Operating			
	Benchmark	Units	Costs			
Water	\$/ML	ML	Dollars			
Water Treatment	259	261.69	67,857			
	\$ / Km	Km				
Water Distribution	7,702	8.26	63,586			
Subtotal Water			131,443			
Wastewater	\$/ML	ML				
Wastewater Treatment	283	261.69	74,064			
wastewater freatment	\$ / Km	201.09 <i>Km</i>	74,004			
Wastew ater Collection	6,175	8.26	50,980			
Subtotal Wastew ater			125,044			
Total			256,488			
Source: Altus Group I	Economic Consult	ting				

### 4.4 TOTAL ANNUAL OPERATING AND LIFECYCLE COSTS PER UNIT

In total, the annual operating and lifecycle costs for water and wastewater infrastructure installed is estimated to be \$826,100. When these costs are divided by the number of dwelling units in the Lakeport Beach plan, the costs per unit amount to approximately \$1,033 per year. This means that the average monthly water/sewer bill for each household in the Lakeport Beach development will be approximately \$86 per month.

If assumptions are used that 35% of the annual costs are covered by monthly fixed fees to each user, and the other 65% of annual costs are covered by per cubic metre rates, the annual costs to users for water would amount to \$16.65 per month in a fixed rate, plus \$1.13 per cubic metre. These rates would be sufficient to cover the annual operating and lifecycle costs associated with operating the water system to be installed for the Lakeport Beach development.

### Figure 16

### Estimated Annual Operating and Lifecycle Costs for Water and Wastewater Infrastructure

	Operating	Lifecycle	Total
Alnw ick/Haldimand		Dollars	
Water Treatment	249,679	67,857	317,536
Water Distribution	75,475	63,586	139,061
Wastew ater Treatment	164,649	74,064	238,713
Wastew ater Collection	79,775	50,980	130,755
Total	569,577	256,488	826,065
			Units
Dw elling Units, Lakeport Beach			800
			\$ / Unit
Annual Cost per Dw elling Unit -			1,033
Water & Wastew ater Services			
Source: Altus Group Economic C	consulting		

For wastewater, a monthly fixed fee of \$13.47 per month and a variable usage rate of \$0.92 per cubic metre would be sufficient to cover all operating and lifecycle costs associated with the wastewater system to be installed.

### Figure 17

### Estimated Water and Wastewater Rates to Fund Annual Operating and Maintenance Costs, Lakeport Beach

Dw elling Units, Lakeport Beach	800	uni	ts	
Water Demand / WW Flows	261,694	cul	oic metres	
Water				
Annual Operating & Lifecycle Costs				\$ 456,597
Monthly Fixed Fee (35% of Costs)		\$	16.65	\$ 159,809
Required Usage-Based Revenues				\$ 296,788
Required per Cubic Metre Rate				\$ 1.13
Wastewater				
Annual Operating & Lifecycle Costs				\$ 369,469
Monthly Fixed Fee (35% of Costs)		\$	13.47	\$ 129,314
Required Usage-Based Revenues				\$ 240,155
Required per Cubic Metre Rate				\$ 0.92
Source: Altus Group Economic Consulting				

By comparison the water and sewer rates imposed by Lakefront Utilities for users in the Cobourg community (to cover all operating and lifecycle costs) are as follows:

Figure 18

	Communal System (estimated)	Cobourg – Lakefront Utilities (2021 rates)
Water – Monthly	\$16.65 / month	\$14.74 / month
Water – Usage	\$1.13 / m <sup>3</sup>	\$1.47 / m <sup>3</sup>
Sewage – Monthly	\$13.47 / month	\$15.70 / month
Sewage – Usage	\$0.92 / m <sup>3</sup>	\$1.54 / m <sup>3</sup>
Estimated Average Monthly Bill	\$86 per month	\$112 per month (assuming same 407 L/c/day)

Source: Altus Group Economic Consulting

### 5 CONCLUSIONS RE: FISCAL IMPACTS

Figure 19 shows the calculation of the net annual fiscal impact of the proposed development. The estimated annual fiscal impact does not incorporate the annual operating or lifecycle costs of the communal water and wastewater systems, as they will be the responsibility of system users.

The subject proposal is estimated to generate a positive fiscal impact for both the Township and County. For the Township of Alnwick/Haldimand, at build-out, the development is estimated to generate an annual fiscal surplus of \$837,300, or approximately \$475 per capita. For the County, the development is estimated to generate an annual fiscal surplus of \$431,800, or \$245 per capita.

These annual surpluses could be utilized to mitigate future property increases, increase contributions to a tax stabilization reserve fund, expand municipal services, fund state of good repair capital works, or some combination of the above.

Figure 19 Estimate of Net Annual Fiscal Impact, Lakeport Beach, Township of Alnwick/Haldimand, Northumberland County, at Build-Out

Units	800
Persons	1.762

	Tow ns	hip of			
	Alnw ick/Haldimand		Northumberland County		
		Dollars per		Dollars per	
	Dollars	Capita	Dollars	Capita	
Revenues					
Property Taxes	1,972,316	1,119.62	1,755,984	996.81	
Non-Tax Revenues	61,432	34.87	35,835	20.34	
Water and Wastew ater Revenues	n.a.	n.a.	n.a.	n.a.	
Total Revenues	2,033,748	1,154.49	1,791,819	1,017.15	
Expenditures					
Net Operating Expenditures	1,102,292	625.73	1,280,472	726.88	
Annual Lifecycle Costs - Roads	13,661	7.76	n.a.	n.a.	
Operating Expenditures - Roads	982	0.56	n.a.	n.a.	
Indirect Lifecycle Costs - County	79,556	45.16	79,556	45.16	
Total Expenditures	1,196,490	679.21	1,360,027	772.04	
Net Annual Fiscal Surplus / (Deficit)	837,258	475.28	431,792	245.11	
Source: Altus Group Economic Consulting					

If, in the highly unlikely event that the water and wastewater infrastructure needed to be assumed by the Township or County, the annual operating and lifecycle costs would appear to be easily funded by the water and wastewater user rate revenues that the households would generate.

### **6** ECONOMIC BENEFITS

This section of the report reviews some of the economic benefits that the proposed development would generate for the regional economy as well as the general well-being of County and Township residents.

### 6.1 CONSTRUCTION JOBS

Based on modelling by Altus Group Economic Consulting, and Statistics Canada's Input-Output data, construction of the Lakeport Beach development would generate the following impacts on the local and regional economy, both in terms of output and employment directly in the construction industry, but also in businesses that provide services and materials to the construction industry:

- Employment impacts of 2,080 person-years in the construction of the development, including 1,245 person-years of employment directly in the construction of the development, as well as 835 person-years indirectly in businesses that provide materials and services to the construction industry;
- Income of employees for the construction of development would amount to \$97 million over the construction period;
- The construction of the development would generate \$429 million in gross output and contribute \$205 million to GDP.<sup>2</sup>

### 6.2 PERMANENT JOBS

Based on benchmark assumptions for Floor Space per Worker (FSW) from the County's recent Development Charges Background Study, it is estimated that the 27,600 square feet of retail space incorporated into the proposed development would generate approximately 50 permanent jobs.

<sup>&</sup>lt;sup>2</sup> Gross output represents a measure of economic activity in the production of new goods and services, and includes intermediate and final outputs. For example, in the production of wood furniture, the purchase of wood from a sawmill for \$100 (the intermediate input) and the end-price of the finished furniture of \$400 (the final output) are added together to estimate Gross Output. Gross Domestic Product (GDP) represents economic activity in the production of new goods and services and includes only final outputs, and in the example of the production of wood furniture, would represent the 'value added' to the raw wood, where the \$400 furniture was created from a \$100 input – in this case, the GDP would be \$300 (\$400 final value less \$100 input value).

According to Statistics Canada data, average weekly earnings for retail employees in Ontario were approximately \$650 per week. Therefore, the 50 jobs generated in the Lakeport Beach project would generate annual income of \$1.7 million.

### 6.3 ANNUAL RETAIL SPENDING BY NEW HOUSEHOLDS

It is estimated that the buyer of a newly built detached home spends an additional \$4,500 over the first two years of occupying a new house on furnishings, appliances, decoration and miscellaneous home improvements.<sup>3</sup> At this rate, the new households in Lakeport Beach are estimated to spend approximately \$3.6 million in the early stages of occupying their new homes.

Beyond that initial spending amount, the residents of the Lakeport Beach will continue to help support local retail stores and businesses through daily and regular purchases of goods and services. Based on the estimates of annual household spending from Statistics Canada Survey of Household Spending, which showed that annual household spending on goods and services of \$49,300<sub>5</sub>, which includes spending on food, household operation, furnishings and equipment, clothing, transportation, health care, recreation, etc.

Figure 20 Estimated Spending on Goods and Services by Future Households of Lakeport Beach

Estimate of Average Household Spending, Ontario, 2019	\$ Dollars 97,385
Less:	
Shelter Costs	\$ 22,364
Personal Taxes	\$ 17,911
Insurance and Pension Contributions	\$ 5,346
Gifts of Money	\$ 2,252
Games of Chance (net)	\$ 193
Estimate of Average Household Spending on Goods and Services, Toronto CMA, 2016	\$ 49,319
	Units
Residential Units in Lakeport Beach Development	800
	Dollars
Estimated Annual Retail Sales, Lakeport Beach	\$39,455,200

Note: Household Spending after deductions includes food, household operation, furnishings and equipment, clothing, transportation, health care, personal care, recreation, reading materials and other printed matter, education, tobacco products and alcoholic beverages, and miscellaneous expenditures

Source: Statistics Canada, Tables 203-0001 and 203-0021: Survey of household spending (SHS)

<sup>&</sup>lt;sup>3</sup> National Association of Home Builders, July 2017

The annual spending on goods and services by new residents will amount to approximately \$39.5 million per year. A significant portion of this annual spending can be expected to be done at stores, businesses and service providers in the Township and County.

### 6.4 UTILIZING AVAILABLE SCHOOL CAPACITY

Based on pupil yield factors from the local Public and Catholic Board's 2020 Education Development Charges Background Study, it is estimated that the 800 units would generate a total of 339 pupils, including:

- 177 Public elementary pupils;
- 68 Public secondary pupils;
- 56 Catholic elementary pupils;
- 38 Catholic secondary pupils;

Figure 21 Estimated Pupils Generated by Lakeport Beach Project

		Pupil Yiel	d Factors		
	Public	Board	Catholic Board		
Units	⊟ementary	Elementary Secondary		Secondary	
	Pupils	s / Unit	Pupils / Unit		
300	0.257	0.097	0.076	0.056	
450	0.221	0.087	0.074	0.048	
50	n.a.	n.a.	n.a.	n.a	
800					
		Pupil Ge	eneration		
	Public	Board	Catholic	c Board	
	⊟ementary	Secondary	Elementary Seconda		
	Pu	pils	Puj	pils	
	77	29	23	17	
	99	39	33	22	
	177	68	56	38	
anamia Canauli	177	68	56	ard and	
	300 450 50 800	Units Elementary  Pupils  300 0.257 450 0.221 50 n.a.  800  Public Elementary  Puj 77 99 177	Public Board           Units         Elementary         Secondary           Pupils / Unit           300         0.257         0.097           450         0.221         0.087           50         n.a.         n.a.           800         Pupil Geometric Board           Elementary         Secondary           Pupils           77         29           99         39           177         68	Units         ⊟ementary         Secondary         ⊟ementary           Pupils / Unit         Pupils           300         0.257         0.097         0.076           450         0.221         0.087         0.074           50         n.a.         n.a.         n.a.           800         Pupil Generation           Pupils Board Catholic           Elementary         Secondary         Elementary           Pupils         Pupils           77         29         23           99         39         33	

Of the nearest schools serving each panel (elementary & secondary) within each school board (Public and Catholic), three of the four schools are operating below capacity, with the Public Elementary school operating at 52% of capacity, with just 119 pupils for 231 pupil places.

Figure 22 Capacity, Current Enrolment and Projected Enrolment in Schools Closest to Subject Site

	Public Board		Catholic	Board
		East		
		Northumberland	St. Mary CES	St. Mary CSS
	Colborne PS	SS	Grafton	Cobourg
		Pupil Pl	aces	
OTG Capacity	231	1,086	176	873
Occupied Portables	-	1	4	6
		Pupi	ls	
Current Year Enrolment	119	835	285	836
		Perce	ent	
Current Enrolment as % of	52%	77%	162%	96%
Capacity				
Source: Altus Group Econor	nic Consulting based	on KPRDSB Long-Teri	m Accommodation Pla	an (2020-25) and
PVNCCDSB Long-Te	erm Accommodation	Plan (2019-23)		

While the nearest Catholic Elementary school (St. Mary's in Grafton) is above capacity, four of the other five Catholic elementary schools that act as feeder schools to St. Mary Catholic Secondary School in Cobourg are each below capacity:

- St. Joseph CES, Cobourg 73% utilization;
- St. Michael CES, Cobourg, 68% utilization;
- St. Anthony, CES, Port Hope, 90% utilization;
- Notre Dame CES, Cobourg, 99% utilization;
- St. Mary CES, Campbellford, 128% utilization.

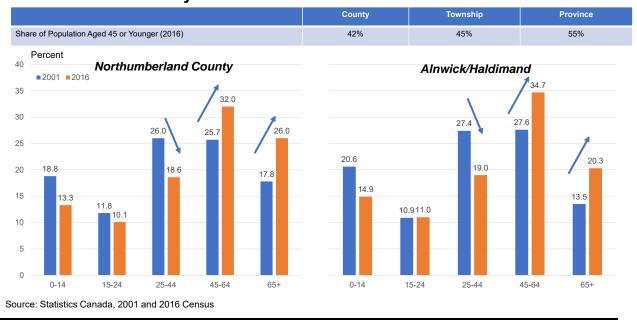
# 6.5 TOWNSHIP AND COUNTY HAS DISPROPORTIONATELY OLDER POPULATION

Since 2001, the proportion of population in both the County and Township over the age of 45 has increased significantly. As of 2016, the proportion of persons aged 45 or younger has fallen in the County from 57% to 42%, and from 59% to 45% in the Township. Province-wide as of 2016 approximately 55% of the population is aged 45 and younger.

The significant aging of the population in the County and the Township means that the 'young professional' labour force, aged 25-44 has shrunk significantly – there are nearly 4,200 fewer persons aged 25-44 in the County than there were in 2001. The aging of the population has significant impacts on the ability of communities to fill professional service roles (doctors,

dentists, etc.), and an older population can place additional strain on public services more heavily relied on by seniors such as health, long-term care, housing, as well as recreation facilities, libraries, etc.

Figure 23 Change in Share of Population by Age Group, 2001-2016, Northumberland County and Alnwick/Haldimand



While the demographic make-up of residents in Lakeport Beach cannot be known at this time, at a minimum the property tax dollars raised by the development, as well as the forecast annual surplus of year-to-year revenues relative to costs can help ensure that the community amenities and social infrastructure that an older population relies upon will be adequately funded by a growing property tax assessment base.

Appendix A
Detailed Tables

Figure A-1

Licenses, Permits, Rents, etc.	Non-Tax Revenues	Less: Building Permit Revenues  Dollars	Net Non-Tax Revenues	Grow th Related Percent	Growth Related Non- Tax Revenues  Dollars	Res. Share Percent	Residential Growth Related Non- Tax Revenues Dollars
Licenses and Permits	199,428	99,714 1	99,714	95%	94,728	74% 74%	69,824
Rents, Concessions, etc.	19,624		19,624	95%	18,643	74%	13,742
Subtotal	219,052	99,714	119,338		113,371		83,566
Fines and Penalties							
Other Fines	-	-	-	95%	-	74%	-
Penalties and Interest on Taxes	184,572		184,572	95%	175,343	74%	129,246
Subtotal	184,572	-	184,572		175,343		129,246
Other Revenue	99,077		99,077	0%		74%	
	99,077	-	99,077	95%	-	74% 74%	-
Gaming and Casino Revenues  Donations	56,205	-	56,205	95% 95%	53,395	74% 74%	39,357
Subtotal	155,282		155,282	0070	53,395	1470	39,357
Subtotal	133,202	-	133,202		33,393		39,337
Total	558,906	99,714	459,192		342,109		252,169
							Persons
					Populatio	n Estimate	7,231
					. opalatio		\$ / Capita
			¢ / Camita au Em	alawaa Cuawal	n Dalatad Nan Tax	Davis	34.87
\$ / Capita or Employee - Growth Related Non Tax Revenues 34.87							

 $<sup>^{\</sup>rm 1}\,{\rm Assumed}$  that 50% of Licenses and Permit fees are from building permits

Source: Altus Group Economic Consulting based on Alnw ick/Haldimand Township, 2019 Financial Information Returns

Figure A- 2 Estimate of Non-Tax Revenues, Northumberland County

Licenses, Permits, Rents, etc.	Non-Tax Revenues	Less: Building Permit Revenues Dollars	Net Non-Tax Revenues	Grow th Related Percent	Growth Related Non- Tax Revenues  Dollars	Res. Share Percent	Residential Growth Related Non- Tax Revenues  Dollars		
Licenses and Permits	32,250	16,125	16.125	95%	15,319	74%	11,291		
Rents, Concessions, etc.	2,584,468	-	2,584,468	95%	2,455,245	74%	1,809,766		
·				9370		7470			
Subtotal	2,616,718	16,125	2,600,593		2,470,563		1,821,058		
Fines and Penalties									
Other Fines	_	_	_	95%	_	74%	-		
Penalties and Interest on Taxes	_	_	_	95%	_	74%	_		
Subtotal									
Cubicial									
Other Revenue									
Investment Income	1,517,957	-	1,517,957	0%	-	74%	-		
Gaming and Casino Revenues	-	-	-	95%	-	74%	-		
Donations	17,149	-	17,149	95%	16,292	74%	12,009		
Subtotal	1,535,106	-	1,535,106		16,292		12,009		
Total	4,151,824	16,125	4,135,699		2,486,855		1,833,066		
					Persons 90,110				
					Population Estimate				
					\$ / Capita 20.34				
\$ / Capita or Employee - Growth Related Non Tax Revenues									

Source: Altus Group Economic Consulting based on Northumberland County, 2019 Financial Information Returns

						Gro	ow th Related	
		Less: Interest on Long Term	Less: User Fees and Service	Less:	Net		Net Operating	
	Expenditures	Debt	Charges	Amortization	Expenditures	%	Expenditures	Res. Sha
General Government								
Governance	137,916	-	-	19,518	118,398	75%	88,799	74
Corporate Management	667,631	-	-	30,819	636,812	75%	477,609	74
Program Support	59,636			-	59,636	75%	44,727	74
Subtotal	865,183	-	27,920	50,337	814,846		611,135	
Protection Services								
Fire	978,088	-	30,698	181,844	765,546	95%	727,269	74
Police	1,149,535	-	6,764	-	1,142,771	95%	1,085,632	74
Conservation authority	118,303	-	-	-	118,303	100%	118,303	74
Protective Inspection and Control	250,868	-	7,751	7,003	236,114	95%	224,308	74
Building Permit and Inspection Service	29,030				29,030	95%	27,579	74
Subtotal	2,525,824	-	45,213	188,847	2,291,764		2,183,091	
Transportation Services								
Roads - Paved	2,438,200	4,095	18,195	2,304,195	111,715	95%	106,129	74
Roads - Unpaved	196,442	-	-	29,793	166,649	95%	158,317	74
Roads - Bridges and Culverts	196,442	-	-	65,017	131,425	95%	124,854	74
Roads - Traffic Operations & Roadside	108,394	-	-	6,808	101,586	95%	96,507	74
Winter Control - Except Sidew alks, Parking Lots	269,040	-	-	-	269,040	95%	255,588	74
Winter Control - Sidew alks, Parking Lots Only	1,952,773	-	-	811	1,951,962	95%	1,854,364	74
Street Lighting Subtotal	20,235 5,181,526	4,095	2,000	2,406,624	18,235 2,750,612	95%	17,323 2,613,081	74
Gubiotai	3,101,320	4,093	2,000	2,400,024	2,730,012		2,013,001	
Environmental Services	04.407		20.000		0.454	050/	0.040	
Solid Waste Disposal	24,187	-	22,033	-	2,154	95%	2,046	74 74
Waste Diversion	10,276		<del></del>		10,276	95%	9,762	74
Subtotal	34,463	-	22,033	-	12,430		11,809	
Health Services								
Cemeteries	23,830		2,900		20,930	95%	19,884	100
Subtotal	23,830	-	2,900	-	20,930		19,884	
Recreation and Cultural Services								
Parks	44,110	-	-	9,441	34,669	95%	32,936	100
Recreation Facilities - All Other	742,299	-	151,251	66,324	524,724	95%	498,488	100
Libraries	265,611	1,883	6,006	37,774	219,948	95%	208,951	100
Cultural services	6,924				6,924	95%	6,578	100
Subtotal	1,058,944	1,883	157,257	113,539	786,265		746,952	
Planning and Development								
Planning and Zoning	193,207	-	78,940	-	114,267	75%	85,700	74
Commercial and Industrial	3,616	-	-	-	3,616	75%	2,712	(
Tile drainage/shoreline assistance	<del>-</del>					75%		74
Subtotal	196,823	-	78,940	-	117,883		88,412	
Total	9,886,593	5,978	336,263	2,759,347	6,794,730		6,274,363	
							Popula	ition Estima
					\$ / Capita - Grov			

		Less: Interest on Long Term Debt	Less: User Fees and Service Charges	Less: Amortization		Grow th Related			
	Expenditures				Net Expenditures	%	Net Operating Expenditures	Res. Share	Resident Grow th Related N Operatin Expenditu
General Government Governance	328,131	_		5,300	322,831	75%	242,123	74%	178,4
Corporate Management	4,438,943		503,554	5,300	3,935,389	75%	2,951,542	74%	2,175,5
Program Support	865,340	125,112	-	740,228	-	75%	2,001,042	74%	2,170,0
Subtotal	5,632,414	125,112	503,554	745,528	4,258,220		3,193,665		2,354,0
rotection Services									
ourt Security	594,161	_	_	_	594.161	95%	564.453	74%	416.0
uilding Permit and Inspection Service	336,965	-	417,214	3,063	(83,312)	95%	(79,146)	74%	(58,
mergency Measures	1,031,726	_	24,403	6,333	1,000,990	100%	1,000,990	74%	737,8
rovincial Offences Act	1,480,271	2,051		-	1,478,220	95%	1,404,309	74%	1,035,1
ubtotal	3,443,123	2,051	441,617	9,396	2,990,059		2,890,606	-	2,130,6
ransportation Services									
Roads - Paved	13,570,417	-	223,041	5,144,465	8,202,911	95%	7,792,765	74%	5,744,0
/inter Control - Except Sidew alks, Parking Lots	3,434,050	-	-		3,434,050	95%	3,262,348	74%	2,404,
ubtotal	17,004,467	-	-	5,144,465	11,636,961		11,055,113	-	8,148,
nvironmental Services									
olid Waste Collection	2,848,832	_	2,695,608	_	153,224	95%	145,563	74%	107.
olid Waste Disposal	12,668,426	91,017	1,856,793	309,356	10,411,260	95%	9,890,697	74%	7,290,
aste Diversion	5,557,305	2,716	1,344,445	297,717	3,912,427	95%	3,716,806	74%	2,739,
ubtotal	21,074,563	93,733	5,896,846	607,073	14,476,911		13,753,065		10,137,
ealth Services									
ublic Health Services	2,094,792	-	-	-	2,094,792	95%	1,990,052	74%	1,466,
mbulance Services	12,569,227	19,001	31,435	578,638	11,940,153	95%	11,343,145	100%	11,343,
ubtotal	12,569,227	19,001	31,435	578,638	11,940,153		11,343,145		11,343,
ocial and Family Services									
ieneral Assistance	10,639,783	-	23,683	7,555	10,608,545	95%	10,078,118	74%	7,428,
ssistance to Aged Persons	15,465,217	24,975	3,585,311	112,549	11,742,382	95%	11,155,263	74%	8,222,
hild Care	9,158,975		1,038		9,157,937	95%	8,700,040	74%	6,412,
ubtotal	35,263,975	24,975	3,610,032	120,104	31,508,864		29,933,421		22,063,
ocla Housing									
ublic Housing	6,478,699	-	219,289	1,158,668	5,100,742	95%	4,845,705	100%	4,845,
on-Profit/Cooperative	2,625,851	-	-	-	2,625,851	95%	2,494,558	100%	2,494,
ent Supplement Programs	1,761,579				1,761,579	95%	1,673,500	100%	1,673,
ubtotal	10,866,129	=	219,289	1,158,668	9,488,172		9,013,763		9,013,
lanning and Development									
lanning and Zoning	262,721	-	86,841	-	175,880	75%	131,910	74%	97,
ommercial and Industrial	2,826,624	-	15,602	385,750	2,425,272	75%	1,818,954	0%	
griculture and reforestation	555,519		165,615	9,781	380,123	75%	285,092	74%	210,1
ubtotal	3,644,864	-	268,058	395,531	2,981,275		2,235,956		307,
otal	109,498,762	264,872	10,970,831	8,759,403	89,280,615		83,418,735		65,499,
							90,		
				\$	/ Capita - Growth	Related	Net Operating Exp	enditures	726